### GOVERNMENT OF THE DISTRICT OF COLUMBIA

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## MARIJUANA PRIVATE CLUB TASK FORCE

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MEETING

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FRIDAY, JUNE 24, 2016

The Task Force met in Conference Room 216, 899 North Capitol Street, NE, Washington, DC, at 10:00 a.m., LaQuandra Nesbitt, Chair, presiding.

# PRESENT:

- LAQUANDRA NESBITT, MD, MPH, Director, Department of Health
- MICHELE BLACKWELL, Legislative Director, Office of Councilmember Brandon Todd
- DANIELLE BURS, Legislative Director, Office of Councilmember Brianne Nadeau
- HELDER GIL, Legislative and Policy Advisor at the Office of the City Administration
- FRED MOOSALLY, Director, Alcoholic Beverage Regulation Administration
- THE HONORABLE BRIANNE NADEAU, Councilmember, Council of the District of Columbia
- KELLY O'MEARA, Director of Strategic Change, Metropolitan Police Department
- THE HONORABLE BRANDON TODD, Councilmember, Counsel of the District of Columbia
- MAUREEN ZANIEL, Senior Assistant Attorney
  General, Office of the Attorney General

#### ALSO PRESENT:

TRICIA CHRISTENSEN, Drug Policy Alliance
PATRICE DICKERSON, Office of Government Relations
AUGSTIN EGAN, Department of Health, Office of the
General Counsel

NIA HEARD-GARRIS, M.D., Department of Health PHILLIP HUSBAND, Department of Health, Office of the General Counsel

REGINALD LEWIS

SHARON LEWIS, Department of Health, Health Regulation and Licensing Administration

EMMANUELA SAINT-JEAN, District of Columbia Office of the Attorney General

CARLA WILLIAMS, ESQ., Assistant General Counsel

### P-R-O-C-E-E-D-I-N-G-S

10:05 a.m.

CHAIR NESBITT: Last meeting, we endeavored to have a very firm agenda and didn't move past the first item, what it means to be a private club. And so we are going to continue that part of the discussion.

I think some of the items that we had that we didn't come to resolution on were the parts around the private club definition currently, especially around the pieces with DCRA, included the piece around the non-profit status.

And there were some pieces around, for ABRA in particular, there were some where Director Moosally was going to bring for us which ones currently at ABRA kind of fit into -- didn't fit into the non-profit status or currently had a license from ABRA.

MR. MOOSALLY: You're right.

CHAIR NESBITT: Okay.

MR. MOOSALLY: So, talking about that

and looking at it, ABRA actually has 24
establishments in the District that are licensed
as clubs, or if you want to call them private
clubs, they essentially are private clubs.
They're not night clubs, they're private clubs.

So we have 24, and that's this handout here. There's a list. It says as of June 6, 2016, it actually goes on to the back, I'm trying to save paper, be green. So there's 24.

Actually, these, they're all non-profit clubs, so I was able to clarify that.

Actually, the second thing I brought was the definition of clubs, which kind of traces off of what DCRA said. It's actually number 15, this is actually from Title 25 of the DC Code.

It says, Corporation duly organized in good standing under Chapters 1 and 4, Title 25.

Owning, leasing, or occupying a building or portion thereof, at which the sale of alcoholic beverage is incidental to and not the prime source of revenue from the operation of the building.

And then it goes on to talk about how a club is not a college fraternity or sorority.

So I think the key thing here, when you look at the Chapters 1 and 4 of Title 29, which are not under ABRA's purview.

That basically deals, 4, Chapter 4 of Title 29 deals with the non-profit corporation.

So that actually, when DCRA comes, they can talk about that. But that's actually the requirements for not-for-profit corporations.

CHAIR NESBITT: Got it, got it. So then there really aren't any that gets a license from --

MR. MOOSALLY: Yeah, these are notfor-profit. Yeah, I was able to clarify that.

And that's part of the requirement of our law.

Like I said, it says Chapter 1 and Chapter 4.

Chapter 1 is the general incorporation rules,

Chapter 4 sets out not-for-profit corporation
rules for those.

COUNCILMEMBER NADEAU: So is that to say there are no for-profit clubs in the District

of Columbia?

MR. MOOSALLY: They're all private clubs, right? As far as I can tell. I didn't individually pull all the paperwork for all 24. But looking at these and knowing them, and knowing the rules and regulations that the law requires, that appears to be --

COUNCILMEMBER NADEAU: Yeah, this sounds like the way that you've described the chapters. It's related to (c)(3) status.

MR. MOOSALLY: Right, correct.

COUNCILMEMBER NADEAU: Which a marijuana club of course wouldn't be able to obtain because it's, functionally, it's an illegal thing under federal law. So they're not going to be granting this.

MR. MOOSALLY: Right, and I'm not saying the law can't change. I'm just saying what it is. We actually had, for alcohol, not for marijuana obviously, we had a enforcement bill that's currently before the Council, where we actually recommended that limited liability

companies be, or partnerships, be able to obtain a club license.

So, I mean, that's what I'm saying.

You can always change who can hold a club

license. You're probably going to need to do

that, both on our end and the DCRA end.

COUNCILMEMBER NADEAU: Okay.

MR. MOOSALLY: So I'm just saying what the law is now, not saying what it should be.

CHAIR NESBITT: So tell us a little bit more about that proposal. You said that it's pending now with LLCs being able to apply under the club lease? Can we find out a little bit more?

MR. MOOSALLY: Well, it's before the committee. And so the thought being that we didn't, you know, we felt as long as all the requirements were met in terms of being a club, in terms of having guests and members, that it didn't necessarily need to be a corporation.

That if somebody wanted to form a partnership or LLC, that necessarily shouldn't prevent them from

1 getting a club license. 2 Now we can talk about what the not-3 for-profit status should be. Then I'm just 4 talking about being a corporation versus being, 5 you know, a partnership or an LLC. CHAIR NESBITT: So, but it still would 6 7 have a club definition assigned to it. 8 MR. MOOSALLY: Correct. 9 CHAIR NESBITT: As an -- like, it 10 could be an LLC, but it would have a club 11 definition assigned to it. And so under that 12 category, you would still have to deal with the issues of membership, etc. 13 14 MR. MOOSALLY: Absolutely, it'd still 15 be limited to members and their guests. 16 CHAIR NESBITT: Correct. 17 COUNCILMEMBER NADEAU: I will get an 18 update from the chair of the committee on that. 19 MR. MOOSALLY: Okay. 20 CHAIR NESBITT: Okay. Any other 21 questions about the non-profit issue? And 22 clarification in terms of any perceived

discrepancies between DCRA and ABRA in that regard?

MR. GIL: I would just raise that there's -- Title 29 on DC Code is the corporation's title. So an entity can be registered as a non-profit, registered with DCRA as a non-profit corporation. I don't know off the top of my head if, to be a non-profit corporation, you also need a 501(c)(3) from the IRS, or if you can exist without it.

Because a 501(c)(3) just means that you're, any donations that you give are tax-deductible. And I don't know the statute if you can be a non-profit organization and not have 501(c)(3) status. That would be, I guess, a Melinda Bolling in DCRA question.

Because getting to Councilmember

Nadeau's point of, it's, I guess it's unlikely

that the IRS would give 501(c)(3) designation to
an organization dedicated to the use of

marijuana. But if you don't need a 501(c)(3) in

order to be incorporated in DC as a non-profit

1 organization, that changes this a little bit. 2 I guess we'll have to leave that to 3 Melinda to get back to us on. 4 CHAIR NESBITT: The filing locally 5 happens before the filing federally, correct? MR. GIL: I believe so. I'm not --6 7 CHAIR NESBITT: I think you have to 8 drive a personal experience that's creating their 9 profits. You have to have your documents before 10 you can file for your federal status. You have 11 to be incorporated and an estate before you can 12 actually file for a federal tax status. 13 So I don't, my guess, not being DCRA, would be that the federal status would not be 14 15 dependent on your, I mean your local status would 16 not be dependent on your federal status. Believe 17 I have that written down for a follow-up from 18 DCRA. 19 All right. Temporary versus permanent 20 establishments, that was another DCRA follow-up item. Any discussion from the group, though, for 21

other items that you researched on your end,

ABRA, on that piece?

MR. MOOSALLY: I did bring, just in case it's helpful, a handout copy of our temporary license application, just to talk a little bit about the requirements of permanent versus temporary. Because I think we talked about this a little bit last time, but I'll go through this.

I mean, I think our preference, only speaking for our agency, would be that, you know, we would start off with permanent venues. And the permanent venues, I mean places that are regularly open during certain hours or certain days of the week.

And obviously, the general requirement, it would go through the notice requirements, people would go through getting criminal background checks, basically making sure they're fit for licensure. You know, I think we're going to get an ownership, but, you know, verifying they're 21 years of age, type of stuff like that.

Temporary license is more of a, like a one-time or one-day event, two-day event, something that's just happening a couple times a year. So whatever the function may be.

Currently we offer temporary licenses for either, you know, like weddings, festivals, birthday parties, you know, whatever. Corporate functions, fund-raisers, those type of things.

So you're not talking about a permanent structure. I mean, I think the only concern with that, and I think we talked last time making sure if we did do temporary licenses that there's enough time for the application to be vetted by all the agencies.

We currently have a special event process, where all agencies are able to weigh in on special events. I mean, I think the concern with a temporary venue is if you're going to have certain security, safety, you know, air ventilation requirements or whatever they may be, that in a temporary venue for a one-time event, they may not have, you know, those things in

place.

So I think people want to make sure those issues got addressed, because these type of things happen.

COUNCILMEMBER NADEAU: An example of such would be the cannabis seder that took place in a private home this year, but could perhaps be a more public event if this were permitted. And it was essentially, it was a Passover seder, but using cannabis.

So I'm sure there are other types of events like that that would be thematic or whatnot that might actually be beneficial to, you know, community and whatnot. But in my mind, that's the kind of thing that we'd be considering, not sort of like a personal party or something.

MR. MOOSALLY: Right, I think the other thing we've seen is like, frequently at our alcohol venues, people trying to do like the cannabis cooking classes.

COUNCILMEMBER NADEAU: Yeah.

MR. MOOSALLY: Cooking classes are pretty big too.

CHAIR NESBITT: Right, so those things raise other challenges, however. So when you start raising those types of issues, we have certain challenges. For example, right now we have tobacco exemptions, which by and large and in part should really be combustible smoking exemptions.

You raise issues, for example, with hotel staff or lodging staff or what have you who work in these particular venues, who would need to be able to have the protections to not have to work in those types of events for working in terms of secondhand smoke exposure.

Then you also have the challenge of the violations related to the food code, because they would be adulterated food products. So it's not as simple as meeting the deadlines of a seven-day and 20-day event.

And then there are the issues around permitting catering and all of those types of

1 things, where the vendors who would be 2 participating in these events would essentially 3 be in violation of their food retail permit by 4 participating in these events and preparing these 5 food items. So it's a lot more nuanced in terms of 6 7 you're temporarily permitting an establishment to 8 be used for this purpose, but all of the 9 participants in the use of that purpose would 10 then have a cascading set of events that we would 11 need to be attentive to in that regard. 12 When you're making an permanent 13 establishment --That's why I think just 14 MR. MOOSALLY: 15 to clarify, that's why our agency's position is 16 we prefer to start off with permanents first, to 17 make sure those issues get addressed. And then, 18 you know, obviously the other issues can be 19 addressed later. 20 MS. ZANIEL: Start off with permanent, 21 is that what you said?

That's our agency's

MR. MOOSALLY:

position, that we start off with the permanent ones first, right.

COUNCILMEMBER TODD: Could you determine how many permanent establishments there could be?

MR. MOOSALLY: Yeah, and I think that's one of the, part of it's the working group hasn't gotten to that topic yet. But I think one of the discussions that, you know, we're asked to look at is how many establishments we should have, how many, you know, obviously how many cohort or what have you.

That's obviously going to be one of the topics. I don't think it's on for this meeting, but that's one of the topic discussions.

CHAIR NESBITT: So with the permanent establishments piece, we would have a lot more ability to create the same type of -- we've all lived through the medical marijuana conversations around the public concerns for the placing of the cultivation centers and the dispensaries.

And despite our one-year report that

revealed that there was no increase in crime around those particular facilities, with the placement of our eighth cultivation center going into Ward 7, there are still significant concern from the ANC in that particular neighborhood.

And while the ANC does have a part to play in the application process, there's still great concern from the community about the weight that the ANC's role plays in the process.

And so if you have the permanent option as being the only option, you get to control ratios, distribution across the city, in a manner that you don't get to control for in a temporary situation.

And getting to avoid the notion of, with the temporaries, where people are choosing to have their events leads residents to believe there is allowance by the city of all of these events to happen in their neighborhood, versus it's simply controls for across the board with a set number only going to be allowed in each area.

You avoid what we kind of got involved

in, and this sort race to the finish for the first sort of number of them that are going to be allowed in a particular area when you sort of have that set number, set ratio that's going to be permitted across the board.

We, however, could not avoid the issues related to zoning, just by virtue of how the city is designed, and certain wards being zoned for more commercial activities than others. However, we were well-intentioned in our efforts to equitably distribute the markets for the cultivation centers across the jurisdiction.

All right, any other pieces on the permanent versus temporary? And we can get the drill down. Maureen, did you work with Melinda at all on this one? I know you were going to work with her on the IRS piece, so we'll get a report out from you on that piece.

MS. ZANIEL: No, we didn't specifically with respect to temporary.

CHAIR NESBITT: Okay, okay. All right, requirements for ownership and employment.

We have, as a model, provided to all a copy under the agenda of what is currently in place for the medical marijuana program, for requirements for ownership.

It starts with 5400, general qualifications for all applicants. I won't read it out loud to you all, but you can just take a look here to see what is permitted and not, and then we can have some discussion around whether you all feel this is too strict, strict enough, if you would prefer it to be modified.

COUNCILMEMBER NADEAU: Well, I think the one thing that's standing out to me is the applicant has not been convicted of a misdemeanor for a drug-related offense before filing the application.

Considering the fact that we no longer charge people with the crime of possessing or smoking marijuana, it may be that we need to consider whether past charges under the old law could be considered under the new law, or waived

or such.

MR. GIL: Well, would that be limited to just to just marijuana possessions, or are you talking about other --

COUNCILMEMBER NADEAU: Only things that are now currently legal.

MR. GIL: That are now legal,

COUNCILMEMBER NADEAU: Right, I mean, given the audience we're talking about here, it would seem that we may be tying our own hands, and their hands as well, and thus making all of this work for nothing.

So yeah, only things that are currently legal is what I would be suggesting.
Under DC law.

MR. MOOSALLY: So I think this is overall, this is really good, in terms of Title 25 of the DC Code. For ours, the first three, or three actually are consistent with what's in the current law for us. That makes that the applicant's of good character, generally fit for responsibility as a licensure or registration.

1 You got to be at least 21. You can't have been 2 convicted of a felony. 3 The only thing I would say there we 4 can just look at, for alcohol licenses, it's not 5 convicted of felony within the last ten years. think you may need to look at. I mean, if 6 7 somebody was convicted of a felony 30 years ago, 8 I'm not so sure that should prevent them from 9 applying. 10 So it may make sense just to say in 11 the last ten years or whatever that, just to have 12 some type of time frame. 13 MS. O'MEARA: That's true. We use the 14 same standard for security officers. Right, right. 15 MR. MOOSALLY: 16 CHAIR NESBITT: We are looking at all 17 of these things with Betsy over the summer, in 18 terms of time line for our felony conviction 19 exclusions. 20 MR. MOOSALLY: Okay, perfect. 21 Okay, any others? CHAIR NESBITT: 22 COUNCILMEMBER NADEAU: What is that --

1	CHAIR NESBITT: So we have the
2	physician. Are you wondering about that?
3	COUNCILMEMBER NADEAU: Yes, I was just
4	about to ask that.
5	CHAIR NESBITT: So the medical
6	marijuana program laws are written in to exclude
7	the proliferation of pot docs, what we refer to
8	as pot docs.
9	COUNCILMEMBER NADEAU: Oh, yeah.
10	CHAIR NESBITT: So physicians who
11	generate their own
12	COUNCILMEMBER NADEAU: Like the
13	billboards you see in California.
14	CHAIR NESBITT: Yes. We have
15	accidentally become privy to telephonic exchanges
16	between people informing us that the pot doc
17	business is strong here, despite our best
18	efforts. So that's why that is there.
19	COUNCILMEMBER NADEAU: So does it
20	still make sense in this context?
21	MS. O'MEARA: I think so. It does, it
22	be might be sort of a conflict of interest if

they're both supporting a private use of it and making medical recommendations.

CHAIR NESBITT: So here's why, and I think we're going to have to have, through this body, a conversation about a tax or regulation structure for that purpose. The reason why it makes sense to continue to have this here is because right now, there's only two ways to gain access to marijuana in the District: through the medical marijuana program, or home growth.

it. I think we have to have a conversation about it. We had a meeting recently where some of our cultivation center and dispensary owners raised a significant concern about whether or not this body sanctioned private clubs.

Because they have a concern that if we sanction private clubs through this body without having a conversation or developing a schematic for a tax and regulation structure, we are going to cause a proliferation of what they refer to as the gray market. Which means driving more and

more illegal activity that is not regulated in the District.

responsibility for having a conversation at this table about what a taxed and regulated market would look like in tandem with a private club market. Otherwise, we only have 3600 patients in the District of Columbia who would be using the, or accessing the private club space.

We have an unknown, but what people tell us is a relatively small number of individuals who are doing home growth. According to the cultivation center owners it's difficult to grow at home reliably.

And so otherwise, from their perspective, we as the government may be contributing to the gray illegal market. So I think it would be responsible of us to have a conversation about a tax and regulation scheme through this body.

It's going to extend our time past the 120 days. We may have to convene again in August

as opposed to July being our final convening.

But I think we should be prepared, each of us through our respective agencies to, at the next meeting, bring materials about what we think would be appropriate in terms of a tax and regulation.

COUNCILMEMBER NADEAU: That sounds great. And the Attorney General and I have been having these conversations too, especially surrounding what's possible regarding the reserve fund. Not strictly for drafting, not necessarily for implementation, but I think we probably, yes, are now contributing to the gray market in the unfortunate limbo that we are in, not of our doing, but yeah.

to, for our options not to be related to the reserve or contingency. Because we have to pay that back. So we should explore options that don't rely on the contingency fund, because we should have a more permanent, I think, solution in mind.

MR. GIL: Can the --

CHAIR NESBITT: Because we have to pay the contingency fund back.

MR. GIL: But the contingency fund may not be an option. The last I had seen the congressional rider, they were going to close off that loophole. They recognized that that was a loophole, and they were attempting to close it off.

And the way, the last I'd seen of the rider, the draft of it, it did close off that loophole. It said that no money, whether contingency, whether reserve, whether local funds or federal funds, could be used for that system.

So I think to Dr. Nesbitt's point, I think we just we set aside that congressional aspect of it and look at what a taxed and regulated system would look like.

Because any discussion of private clubs, implicit in it is this sort of recognition that clubs are going to be pushing the envelope, or certain clubs, or individuals, are going to be

pushing the envelope between buy a beer, buy a meal, and you get a joint for free.

And those sorts of things, which is encouraging gray activity, criminal activity.

And I think we sort of need to figure out how to look at the bigger picture without saying yes, private clubs would be good, but in condoning private clubs or authorizing private clubs, we're implicitly also condoning the potential for people putting themselves at legal risk of violating the current laws on selling.

MR. MOOSALLY: And to piggyback on Dr. Nesbitt's point, if they're providing marijuana, where's the marijuana coming from? So if you have limited sources of where marijuana's coming from, how's the private club going to know where the members are bringing it? If they're bringing in the marijuana, how are they going to know?

Because obviously, some of it may be legal, some of it may not be. Or, you know, where are they getting it from? I mean, I think we'd have to have that discussion, making sure

it's not --

COUNCILMEMBER NADEAU: So for the August meeting, I'll bring the Grasso framework.

And, you know, you'll bring -- I'm sorry, for the July meeting. Oh, I thought you wanted to do an extra meeting to define regs?

CHAIR NESBITT: Well, we are probably going to have to extend our time convening, so that in August, we're doing our final convening. But in July, that'll be an agenda item for us in July.

COUNCILMEMBER NADEAU: Okay, so we'll bring the Grasso regs. I'm sure you're bringing things from other states, and we'll throw it all into the mix. Great.

CHAIR NESBITT: But for now, the physician piece should stand, because the primary way that people are being prescribed, or accessing one, of the primary ways people are going to have access is through the medical marijuana program. Or I would vote for it to stand, rather. Any things that are missing from

here, in terms of just general business practices 1 2 that you all can think of? 3 MS. ZANIEL: Well, I assume we think 4 the person will have to have some sort of basic That'll include whatever 5 business license. DCRA's requirements are with respect to that. 6 7 CHAIR NESBITT: Right. 8 MR. GIL: And that is actually a 9 separate sort of question of, I know for the 10 medical marijuana program, the applicants had to 11 submit financial information, business plans, all 12 sorts of you know, information to show that they 13 actually had the business and financial capabilities to run the business. 14 15 CHAIR NESBITT: Correct. 16 MR. GIL: But this looks like we're 17 just talking about any of the owners of the business. 18 19 CHAIR NESBITT: Correct. 20 MR. GIL: Step one, what their 21 qualifications are. Step two would be then the 22 business itself, its feasibility and experience

and capacity to actually run a business.

medical marijuana program ownership, so both from the cultivation center and dispensary side, it's a closed market. So we do solicitations in rounds, into, as the market, as we assess it, demands. But in order to even put forth a application, you have to meet these basic qualifications.

In terms of the private club
ownership, we would have to, in developing that
schematic, make the same decisions in terms of
whether or not it would be a closed market. So
the set number of establishments would be
permitted, whether or not they could open at any
time, just like restaurants are permitted to in
the District, or whether or not it would be based
on solicitations only by the government, and how
that process would work.

So we have a scoring system that's done by a independent review panel that moves in rounds, that allows the cultivation centers and

dispensaries to open. But these are just the basic qualifications that an applicant has to meet. And then to Helder's point, they're judged on their financial plan, their safety plan, all of those things.

All right, membership.

MR. MOOSALLY: Real quick before you move on.

CHAIR NESBITT: Yes.

MR. MOOSALLY: And we can come back to these later. But yeah, what are the requirements for ownership and employment? So as it relates to the employment, there would need to be some type of minimum age to work in this place, so.

Just want to make sure we --

employment closely members ownership. So you can't have any of the convictions, you have to be 21. And so it varies, similar -- criminal background check pass, you have to pass criminal background check, all of those things is requirements as well.

Did I miss anything, Carla, in the employment piece? I know it closely mirrors ownership, you have to pass criminal background check, you have to be 21 --

MS. WILLIAMS: And there's a training course for managers.

MR. MOOSALLY: Perfect.

CHAIR NESBITT: Okay, membership. So we had some initial conversations around how membership is defined, and DCRA has informed us that membership is defined differently by different social clubs, which created a need for us to have a conversation in this space around what these particular private clubs that we are discussing, as it relates to marijuana, if we wanted to create fixed categories or criteria for membership.

Whether or not membership would have to be defined for a specified period of time, if they would be permitted to define membership daily, if membership would have to be defined by some group-ness, and we would have to establish

that type of criteria.

As an affinity group, what exactly would we be defining in terms of membership?

From the previous conversations we've had with DCRA, it is not highly specific on their end, and so we would have to create a level of specificity for these particular private clubs.

## Thoughts?

MS. O'MEARA: Well, it seems there's a natural affinity group there, in the interest alone.

COUNCILMEMBER TODD: Dr. Nesbitt, when you say daily, does that mean Person A could go to this private marijuana club and say, I want to get a membership, then they would be automatically grant -- would it be, like, pay to go in, like \$25 or whatever the fee was, versus a monthly membership? Is that what daily would, would that be the definition of daily?

CHAIR NESBITT: Correct, and that is currently permissible by DCRA regs. But it doesn't mean that we have to allow that to be

permissible for this category of private club. MR. MOOSALLY: So my concern with that, I mean, I think membership should be open to members and guests. So I think my concern, having a one-day membership -- I mean, I don't have any issue with members bringing guests in, right. I don't have any problem with that. 

membership, let's just say I'm really running a night club or whatever, not a club, right. I just have the one-day membership, you pay the \$25, oh look, you're a member, all these people here are members. Right? They're just coming from one party, they're never to be seen again, and they're a member. So that'd be my only concern with the one-day membership.

And I also, I don't really know why you'd need one-day membership if members can brings guests, so.

MR. GIL: The one-day membership sounds almost like a cover charge, to get -
MR. MOOSALLY: Exactly, that's my

1 concern, right. It's just a front. 2 COUNCILMEMBER NADEAU: So I went --3 oh, go ahead. 4 MS. ZANIEL: I was just going to say, 5 and then that leads to a numbers issue as well. There have to be limitations with respect to the 6 7 space. 8 COUNCILMEMBER NADEAU: I'd be okay 9 with limiting it to not having one-day 10 membership, as long as same-day membership was 11 permitted. So you could join, you know. 12 MR. MOOSALLY: Sure. 13 COUNCILMEMBER NADEAU: The same way 14 you do, say, with a democratic club. If you want 15 to vote, you join the day before or whatever, 16 yeah, or the week, the day of. 17 MR. MOOSALLY: But my concern is just 18 you show up at, my concern is you just show up at 19 nine o'clock, there's other people in line, and 20 they just pay the cover and they didn't, like, 21 sign a form saying they're signing up to be a

member for the day, or.

1	COUNCILMEMBER NADEAU: Have we ever
2	done, with any of our clubs, any sort of regs
3	that prohibit these from being exorbitantly high
4	barrier to membership? I worry, and I suspect
5	the community that would like to have these clubs
6	wants to be inclusive as well, but just, I want
7	to think through a little bit whether we have an
8	option to give guidance on what's too high to
9	charge.
10	CHAIR NESBITT: I don't know the
11	answer to that, but my inclination is that
12	inherent in the term private club
13	COUNCILMEMBER NADEAU: You have
14	leeway.
15	CHAIR NESBITT: We're limited in our
16	ability to dictate
17	COUNCILMEMBER NADEAU: Yeah.
18	CHAIR NESBITT: Their charges. We're
19	getting some flak about requiring the sliding
20	scale charge in the medical marijuana program for
21	low-income.
22	COUNCILMEMBER NADEAU: Okay.

Good for

MR. GIL: It's -COUNCILMEMBER NADEAU:

3 requiring that.

MS. O'MEARA: In terms of what we dealt with the medical marijuana, in terms of businesses saying, well, with all the requirements you put in place, we can't stay in business. If we then say, well, we're going to regulate how much you can charge, would be very difficult.

COUNCILMEMBER NADEAU: If you're that
-- I just wanted to raise it, but I understand
that complication.

MS. O'MEARA: And that's certainly one of the things we were charged with, well, one of the issues. I'm not quite sure how we get around it.

CHAIR NESBITT: Especially given that part of the thing that we also have to talk about is what's going to be permissible in terms of activities inside of these clubs. We have the responsibility of dealing with that, which is an

impact to revenue inside the clubs.

And so because they're going to be privately owned and operated entities, we have to give them the flexibility to ascertain what their fees need to be at the outset, and on an annual operating basis to be sustainable financially.

If we have the authority as government to dictate the frequency by which they can offer membership, the frequency by which -- what activities they can permit to occur within the establishment, I think we have to allow them the latitude to determine what their memberships needs to be in order to be financially viable.

MR. GIL: Did we settle on the colocation of clubs? So if I've got a bar, a restaurant --

CHAIR NESBITT: We didn't.

MR. GIL: Okay.

CHAIR NESBITT: That's why I'm talking about we still have to deal with the activities that can occur.

MR. MOOSALLY: But I mean, I totally

agree with what you're saying. I mean, the main issue here without, not having, you know, a sale and tax system in place, if you're not allowed to sell, right?

COUNCILMEMBER NADEAU: Yeah.

MR. MOOSALLY: Then, you know, where is your revenue source? I mean, it's really your membership, right? Because if we're not going to let them sell, we haven't really talked about whether they can, you know, other ways they can make money. Sell insurance or whatever else. But if you can't sell, you're somewhat limited in terms of what your revenue, so.

COUNCILMEMBER NADEAU: Merch. Yeah.

Fair enough, thanks for teasing that out with me,

I appreciate it.

CHAIR NESBITT: So we've talked about same-day membership and we voted down one-day membership. So what's the frequency of membership that folks are comfortable with?

Annual, monthly, quarterly? And how restrictive around the guest piece?

MR. GIL: I guess what we're really talking about --

CHAIR NESBITT: Like you walk up and I'm standing there and you're my guest for the day.

MR. GIL: It sounds like we're really talking about what the minimum amount of time is. So if you want to be an annual member, that's fine. A monthly member, that's fine. Quarterly member that's fine. It's really, what is the minimal amount? We agreed not one day. How about one week, or two weeks?

And I don't know where the dividing line is, but it seems like that's what we're talking about, is the minimum amount of time that your membership is required. And can I be a member if we do weekly? I'm a member this week, I'll be a member again in two weeks' time. Well, when is it a club where you're an actual member, versus just a venue where I pay some amount to go and use the marijuana and then --

MS. O'MEARA: Like a weekly pass on

the Metro or something.

MR. GIL: Right.

MR. MOOSALLY: Can I ask a question?

Because it kind of impacts how I feel about it.

I mean, when we talk about being a member, are we going to limit members to District residents, or can you not be a District resident? Because I could see somebody from out of town -- I'm just being honest, I could see somebody out of town saying, Hey I want to sign up as a member for the week. Versus if it's a District resident.

I mean, that's kind of, and I don't know if we want to get that, but that's a relevant factor to me, in terms of how long, you know, what we're going to allow or not allow.

CHAIR NESBITT: So in the charge that I believe we were tasked to respond to, as a response to our residents asking us to provide a venue for them to be able to smoke in when their homes were not an acceptable place, I feel that our charge is to find a way for them to be able to do that.

1 MR. MOOSALLY: Got it. 2 CHAIR NESBITT: And so it seems to me 3 that our responsibility is to create 4 opportunities for District residents to be able 5 to access a place outside of their homes. MS. O'MEARA: What about the District 6 7 homeless population? They're residents? 8 CHAIR NESBITT: They're residents. And 9 so we just went through this hearing about 10 getting Ids for District residents, and they're going to be free for the homeless population to 11 12 get IDs and birth certificates and all of that 13 stuff. So like, soon. MS. ZANIEL: And it wouldn't apply to 14 15 guests as well, the residency requirement? 16 CHAIR NESBITT: And so that's where I 17 was going with that. So we currently don't have 18 reciprocity in our medical marijuana program. 19 That's one of our summer projects, is working on 20 how that reciprocity piece would work. 21 If we were to grant it, would it be if 22 you had a health care provider in the District

but you were a non-District resident, if you were a medical marijuana program in another jurisdiction but here in the District for some other purpose?

And so whether or not there is a need for guests to access spaces. Because one of the things that people who were advocating for reciprocity talked about is, if you're a medical participant in California and you come to the District and you're staying in a hotel, you have no place to use, right? Because hotels are smoke-free, large and in part in the District.

So, would they need access to a place for a week, right, as a guest. So how would those types of things work? And they can't get marijuana on a plane, so that's one of the reasons people were advocating for reciprocity for people who were participants in another jurisdiction.

Here are all these things that I deal with.

COUNCILMEMBER NADEAU: We just need

1 the federal government to handle this, then we 2 can all move on, right? CHAIR NESBITT: Welcome to my world. 3 4 So these are the types of nuances that you really 5 begin to get into. But right now we're talking about much 6 7 of the responses that have come to us have been 8 around medical marijuana patients who can't smoke 9 in their homes or who don't want to smoke in 10 their homes for whatever reasons, of not exposing 11 other people. And they are asking us to find 12 alternative options for them. 13 MS. O'MEARA: So what if we had something that was, if and when, if the medical 14 15 marijuana program opens up for reciprocity, then 16 at that time then there can be consideration for 17 the private clubs to allow shorter term 18 membership for people taking advantage of the 19 medical marijuana reciprocity. 20 CHAIR NESBITT: Without having to be 21 a guest. 22 MS. O'MEARA: Right.

CHAIR NESBITT: Right. Because we don't want to assume just because you have a need to access medical marijuana that you know somebody in the jurisdiction who would take you as a guest.

MS. O'MEARA: Right, yeah. And that

MS. O'MEARA: Right, yeah. And that way we don't have to decide that until the other group works through the reciprocity issue.

MR. MOOSALLY: I'm going to throw out 30, just to get the discussion going, I'm going to throw out 30 days. I don't really have an issue.

I think that point that was raised is,
I mean, if it's annual, quarterly, monthly, I
think all those should be fair. I mean, I think
people should be able to pick what their
membership level is.

I think you have to have a minimum.

My only concern of a week or a couple days, it's really the same thing, right? I mean, depending on what you charge, even if I can, just showing up at eight o'clock and I'm never coming back

again, if the fee's low enough for a week, or I'm just signing up for the week, I don't care. I can just go the one time and pay it.

So I mean, think it should be at least a commitment of 30 days or more. And then if they want to do monthly, they can. If they want to do quarterly, they want to do yearly.

However, I don't really care. I think that should be their right.

CHAIR NESBITT: Because if you need an alternative place, you need an alternative place.

MR. MOOSALLY: Right.

MS. ZANIEL: Especially in the medical world. But also, it is a burden on the District's resources for people who are not residents. I mean, we just should be aware of that, in terms of police safety and so forth.

MR. MOOSALLY: Well, and the other point is, I mean, what I've heard is District residents need a place to go, right. So District residents need a place to go. It really shouldn't be a place they're going just once,

1	right?
2	CHAIR NESBITT: Right.
3	MR. MOOSALLY: I mean there should be
4	a place they can go, right?
5	COUNCILMEMBER TODD: It's like a gym.
6	If you've got a gym, if you don't, you don't.
7	MR. MOOSALLY: Right.
8	CHAIR NESBITT: And I want you to go
9	to your gym more than once.
10	MR. MOOSALLY: Great point.
11	CHAIR NESBITT: All right. I'm sorry,
12	any other pieces around membership criteria? Any
13	other considerations that you all can think of?
14	MR. MOOSALLY: The only one I'd say is
15	that membership is I mean, this probably
16	getting a little far afield, but you know, just
17	making, requiring these places to keep a log or a
18	list of their members. So that way you get at
19	least some way to verify, down the road.
20	CHAIR NESBITT: Now here's what we, we
21	make you pick one dispensary.
22	COUNCILMEMBER NADEAU: But let people

1	belong to multiple clubs?
2	CHAIR NESBITT: Right.
3	COUNCILMEMBER NADEAU: Do we care?
4	CHAIR NESBITT: Right, that's why I'm
5	like, yeah, we don't care.
6	COUNCILMEMBER NADEAU: Why make them
7	pick one dispensary?
8	CHAIR NESBITT: Why?
9	COUNCILMEMBER NADEAU: Yes.
10	CHAIR NESBITT: Because you can only
11	get two ounces a month by law.
12	COUNCILMEMBER NADEAU: Got it.
13	CHAIR NESBITT: So, I just want to
14	throw it out there, because we've been bouncing
15	back and forth a lot of the rules between the two
16	programs. So if people because I wanted, we
17	
	were talking about revenue. So we don't want to
18	restrict people to one club. You can join as
19	many clubs as you want to.
20	(Simultaneous speaking.)
21	CHAIR NESBITT: That's right. We're
22	not, yeah. Because you raised the issue of

people keeping sort of a membership log or a membership registry. I think this notion of, if you're a private club, people know who their members are. And there's this sense of community in a club.

And so we want to make sure that we're being faithful to that concept or construct. But we don't want people to take into, or have the impression that people can't have multiple memberships or be part of multiple communities, as it relates to private clubs.

So, it's not the same as with a dispensary, you're only permitted to be assigned to one dispensary at a time, and that's it.

MR. MOOSALLY: Right, it's perfect.

And but the issue is that if you're a guest of a member, we need to know that they're really a member. So.

CHAIR NESBITT: And if MPD went in and wanted to validate that members only were in the club, the guest could actually say who they're a guest of.

1	COUNCILMEMBER NADEAU: Do we need to
2	talk about how many guests?
3	MR. MOOSALLY: I think so.
4	CHAIR NESBITT: Yeah.
5	COUNCILMEMBER NADEAU: I don't think,
6	you don't think limited?
7	MR. MOOSALLY: It can't be unlimited.
8	Because then you just have one member, they bring
9	300 guests, right?
10	CHAIR NESBITT: Like two pool passes
11	per member.
12	MR. MOOSALLY: We should at least
13	discuss. I think the only
14	CHAIR NESBITT: You can't have a
15	party, right, like you can't have a party in
16	your, I mean that's, like you rent the clubhouse
17	for a day, right?
18	MS. O'MEARA: At a private club you do
19	that.
20	CHAIR NESBITT: At a private club, you
21	could have a party for the day, because you
22	rented the clubhouse. Is that permissible?

1 COUNCILMEMBER NADEAU: I don't know. 2 Maybe. 3 CHAIR NESBITT: You're thinking about 4 seder? 5 COUNCILMEMBER NADEAU: Well, I am. So I guess it's how do we feel about 6 So, right. 7 it. We said we don't want to explore temporary 8 right now, but we are providing a framework for 9 what happens inside the permanent clubs. 10 So that may mean that it's a safer 11 space to do a private event, in the club. If we 12 don't do that, there is nowhere to do a private 13 cannabis-related event. 14 MR. MOOSALLY: Right. 15 COUNCILMEMBER NADEAU: Whether it's a 16 birthday party or anything else, right. And 17 people do those, right. So we certainly want to 18 make everything out in the open if we can. 19 MR. MOOSALLY: Yeah, maybe if it was 20 an alcohol club, you could do it, right. 21 would have a function at your club, right. 22 You're a member of the club, and you would have a function at your private club that you pay membership for.

CHAIR NESBITT: And so you could have, your number of guests that day would be, could be up to whatever the private club's event requirement is for the capacity of the club. And they may have to close to the general body that day because it's closed for a special event.

Things of that nature.

But on a daily basis, your guest capacity would be limited to two, or what have you, to prevent you from bringing in a bunch of people without it being a special event.

COUNCILMEMBER NADEAU: Yes.

MR. MOOSALLY: And it may be you have to provide your list of guests you're going to bring like 24 hours in advance, something like that. I mean, my only issue would be I rent the facility, I don't know who my guests are, and I just, I'm doing promoters or flyers or whatever, doing stuff in the community. And then just whoever can come in.

1	I mean, it's got to be some type of
2	guest list that club knows about it in advance.
3	And I don't think I can say whether it's 24
4	hours, an hour, whatever. But they should know,
5	there should be something. It's like, okay,
6	you're on the guest list. Or you know, you're on
7	the it can't be just, Hey, you know the
8	promoter flyer says say you're a guest of this
9	member.
10	COUNCILMEMBER NADEAU: No, I mean, we
11	don't like that at
12	MR. MOOSALLY: At the alcohol clubs.
13	MS. O'MEARA: But another issue is if
14	someone's allowed to just get a month-long
15	membership in order to host a big party, that may
16	be setting up a situation that we're not trying
17	to
18	MR. MOOSALLY: Promote.
19	MS. O'MEARA: So may want to consider
20	that
21	CHAIR NESBITT: Events are only for
22	year-long members?

MS. O'MEARA: Or something like that, just for consideration.

right. So when we think about who's accountable at the end of the day, it's the owners of the club. And presumably, you know, as with our ABRA liquor establishments, they want to be able to retain that license. And so we want to make sure we don't create those circumstances.

But we also need to give a little bit of credit to the owners that they're going to want to run an establishment that can remain open. So I guess we kind of need to sit with that a little bit.

MS. O'MEARA: To that end, we probably want to explore something similar to what, the authority the chief has over alcohol establishments, in terms of the 96-hour temporary close.

Well, it's not for violations. It's specifically for criminal events, criminal activity, and for generally for violent crimes.

Things, you know, public safety.

I'm bothered by a member who joins for a month for a special event, in that it's captured in some way, who that person is, that they have paid their dues, that they are on the record. And they are accountable in the way that a promoter most certainly isn't. So I'm weighing it.

Right, you can probably see my brain do that.

MR. GIL: I think we're all doing

that.

COUNCILMEMBER NADEAU: Yeah, but I'm not sure that worries me in the same way that a typical promoter situation would. Because it just has another layer of accountability that that does not.

CHAIR NESBITT: So here's the flip side of it. Let's say this person goes around to all of them, hosting, right, paying. Right, so that's the loophole, right? They're paying monthly at each one. Because what we're seeing now in the unregulated environment is we're

having to chase these unsanctioned illegal events that people are misinterpreting Initiative 71.

Or at nightclubs that are getting sucked into someone's misinterpretation of Initiative 71. And it's these promoters who are doing these events through Eventbrite and etc.

And so it's a little bit of informed worry that you want the people who are, if you're a member of a private club, and the private club is having events that are, you know, are appropriate to having a private club space geared toward its members.

Or if you're a member of a private club and you want to have a special convening for your group, that you come to know, you come to appreciate, you want to do something different at that club that night, right?

Marketing it with a promoter who's

paid a fee for that day, that month, just for the

purposes of having something to draw in people

there who's going to be there maybe selling

something, making a profit and then moving around

because it was a hit at that club that night, and 1 2 then doing it over and over. 3 I'm trying to control for that, 4 because of the public safety risk and all of 5 those other things that come into play. But add to your point, I don't want to unfairly penalize 6 7 the members of the club who would do something 8 well intentioned and well meaning. 9 MS. O'MEARA: And to that end, we 10 probably have to stipulate that the member cannot charge their guests in order to participate in 11 12 the event. 13 COUNCILMEMBER NADEAU: That might be a -- it may be that or some other definition of 14 15 what that special event is. But that might 16 actually --17 MR. GIL: If you're the promoter, how 18 are you making money? It would have to be by 19 charging, right, your guests. 20 (Simultaneous speaking.) 21 MR. GIL: Because if they're each 22 bringing their own marijuana, or you're giving it

away for free.

MR. MOOSALLY: But here's how I'm making money. So, we're asking question, depending on what the arrangement is, right. You know, I mean, this might be one way to deal with it, is that the member can't get any of the money, you know, from the fee.

Because what I would do, kind of like a cover at the door, right, is like if we're paying, just say it's \$100 to get in. If I get a cut of that, if I'm the promoter throwing the event, right, if I sign up as a member for one month, I invite my 100 people, right, and then they're paying the fee, and then I get a piece of that fee, that's how I make my money.

But, I mean, I think if we say that the member can't get the money, all the money's going directly to the owner --

MS. O'MEARA: But so you're having the guests pay a fee.

CHAIR NESBITT: Only if you attract any new members that night. Right? If you have

1 guests or people who --2 MS. O'MEARA: They would have to sign 3 up for a month too. 4 CHAIR NESBITT: Yeah. 5 MR. MOOSALLY: Well, you'd have to sign up for a month, right. But see, those are 6 7 members. So the guests, I guess that's where it 8 gets tricky. The guests, you know. 9 otherwise, you'd have to limit on the number of 10 quests. 11 COUNCILMEMBER NADEAU: But I say not 12 charging guests might be the answer, right? 13 You'd be prohibited from charging --14 CHAIR NESBITT: Them on the night of 15 their attendance. 16 COUNCILMEMBER NADEAU: Yes. I just, 17 yeah, because then, they could, -- I mean, look 18 we all, all of us who do outreach have to do 19 follow-up. 20 MS. O'MEARA: But so then the business 21 model, the only way the business is going to make 22 money is if they are charging very high event

fees to their members. And so, I think we still have a situation where the likelihood, unless you're having like marijuana weddings, things like that, is sort of an under the table exchange for a member to host something.

MR. GIL: Because we haven't gotten into whether the clubs could be selling food, merchandise, paraphernalia, alcohol, or anything to make up money. Because otherwise, there's no way they're going to be sustainable just on monthly, yearly membership fees.

MR. MOOSALLY: Right, but the members shouldn't be making the money off the food. I think that's the point. There's not really, we can go to a balance here. The member, in order to do what we're afraid of, they'd have to be able to make money off it somehow.

So they're not getting money at the door. And I think you have to put in they can't get anything from the, you know, the sale of the food or non-alcoholic drinks. Then I think it limits your ability to be profitable and you're

1 not going to do it, right? 2 MS. O'MEARA: Yeah. 3 MR. MOOSALLY: So I think that might 4 be a viable way to do. Because otherwise you got 5 to set a limit on the number of guests. MR. GIL: Yeah. 6 7 MR. MOOSALLY: Which is, you know, 8 which is a double-edged sword. 9 CHAIR NESBITT: So that sort of, to 10 that point, we're talking about the activities 11 that would be permissible in it. What did you 12 discover? Did you look at anything in the Tax 13 Code around their revenue or challenges with the 14 MS. ZANIEL: Well, it starts with the 15 16 fact that they have to be incorporated as a non-17 profit. And then there is some definition with 18 respect to what they can do, but I think it 19 really doesn't matter for this purpose, because 20 we won't make that requirement. 21 Typically, they could be country

clubs, amateur hunting, fishing, tennis,

swimming, and other sports clubs. Hobby clubs, ethnic clubs, yacht clubs. Those are some of the examples. And so I don't think that fits with this.

The one question is if you already have a private club, what will their ability be to use marijuana at their events? Existing private club.

MR. MOOSALLY: Well, our position, I'm just thinking for our agency, to start, our agency's position is that you shouldn't have alcohol and marijuana being sold, served, consumed at the same location. We don't want people mixing substances, I think.

CHAIR NESBITT: We concur.

MR. MOOSALLY: So we've had a lot of issues with that where we've had licensed establishments where people have driven into them who are on both or incidents where they've been on both. And I just think if you're going to start off, it should either be a marijuana establishment or an alcohol establishment, it

1	shouldn't be both.
2	MR. GIL: Or at least not both at the
3	same time.
4	MR. MOOSALLY: Right, and just to be
5	clear, I'm not saying you can't own an alcohol
6	establishment and a marijuana establishment, just
7	that they wouldn't be operating
8	MS. O'MEARA: Jointly.
9	MR. MOOSALLY: In the same place.
10	MR. GIL: The same place? Or six
11	o'clock, alcohol stops, seven o'clock, marijuana
12	portion begins?
13	MR. MOOSALLY: Our preference would be
14	
15	PARTICIPANT: How would we enforce it?
16	MR. MOOSALLY: Yeah, I mean, yeah,
17	exactly. I'd prefer it to be a different
18	facility. I don't want to get into, "Well, you
19	know, we stopped the alcohol two minutes ago, we
20	promise." You know? So, I'm just saying it
21	should be separate facilities.
22	COUNCILMEMBER NADEAU: I mean, I

think it's certainly worth spelling it out. I suspect nobody on this list is going to flip over to a marijuana club.

MR. MOOSALLY: Right.

COUNCILMEMBER NADEAU: I would be very surprised if that, you know, Women's National Democratic Club, Cosmos Club, the Metropolitan Club Sphinx Club, Georgetown Club. I'd be shocked. Right, obviously worth spelling out one way or the other. We all have to make choices.

CHAIR NESBITT: Now did you have the chance to look at if we, as our -- well, will you look at, because, especially for the next meeting, as our conversations progress with tax and regulation piece, if they have the opportunity to earn marijuana-related revenue, what will that mean in terms of their club status?

I mean we've done some, had to clearly look at some of these things with the establishment of the medical marijuana program.

And there are, I believe, two tax pathways that

1 the businesses currently have to follow for us, 2 as it relates to two different tax pathways that 3 have to, the medical marijuana businesses have to 4 Carla do they, yes, no? 5 MS. WILLIAMS: I have to look that one I know nothing about it. 6 up. 7 CHAIR NESBITT: Okay, so the revenue 8 that they generate, if they had marijuana-related 9 sales in these clubs. What's the impact on that 10 from the federal level? I know no bank will take 11 it. 12 MR. GIL: Well, how would, you mean in 13 a taxed and regulated system, that the clubs are 14 also selling? 15 CHAIR NESBITT: Uh huh. 16 MR. GIL: Oh, it's cash only. 17 CHAIR NESBITT: Yeah, I know it's cash 18 only. But there's a part of it in terms of --19 well, it's not bankable. But they still have to 20 pay taxes on their non-marijuana related revenue. 21 So how do they get --22 MR. GIL: Technically, you'd have to

1 be paying taxes on your marijuana-related -- it's 2 all income --3 CHAIR NESBITT: Correct, right. But 4 I think it's two separate things, though, that 5 they have to file taxes for. MR. GIL: The legal stuff and the 6 7 illegal stuff? 8 MS. O'MEARA: We can take --9 While we're COUNCILMEMBER NADEAU: 10 looking at that, that raised another question for And that is, if we have establishments 11 me too. 12 that are known to only collect cash and not have 13 a way to deposit that money --MS. O'MEARA: We have that now. 14 15 CHAIR NESBITT: We have it now. 16 COUNCILMEMBER NADEAU: What public 17 safety concerns should we be thinking through in 18 terms of the security plan they should have, you 19 know, etc.? We probably need to spell that out 20 too. MS. O'MEARA: Yes, and we have that 21 22 exactly spelled out on the current medical

1 marijuana businesses. 2 COUNCILMEMBER NADEAU: Got it. Okay, 3 great, so that's can carry over. 4 CHAIR NESBITT: So it's part of their 5 -- and that's why the ownership piece is extremely important. Because you've got to have 6 7 a security plan and a workforce that could comply 8 with all of these things. It is not the same as 9 if you own a bar. 10 MS. O'MEARA: And in reality, the 11 private clubs, they're not going to want to 12 jeopardize their businesses on a model which 13 right now we still don't know, say, what's going to happen in November with the election. 14 15 don't know which direction the federal 16 government's going to take on marijuana issues. 17 So. 18 CHAIR NESBITT: So, it, I mean, I 19 think people underestimate the ownership 20 challenges associated with these issues, and we 21 seem highly regulatory and onerous, but --

MS. O'MEARA: It's with good reason.

1	CHAIR NESBITT: Yes. And I think
2	those in the states have a healthy appreciation
3	for it.
4	MR. GIL: That's a good point. How
5	are you going to set up a bank account as a
6	business? Will a bank even allow you to open up
7	an account if you acknowledge that your business
8	is a marijuana club?
9	MS. O'MEARA: They don't. I mean this
10	has been a serious issue throughout the country.
11	MR. GIL: If it's not and you just say
12	it's a non-profit with a, you know
13	MS. O'MEARA: They still have to
14	explain
15	CHAIR NESBITT: Why they have that
16	much cash.
17	MR. GIL: On a, yes, every single
18	deposit's always cash and it smells kind of
19	funny.
20	MS. O'MEARA: So it's a significant
21	issue with the businesses around the country.
22	And they've been trying, I think it was Colorado.

CHAIR NESBITT: Colorado.

MS. O'MEARA: Trying to set up their own bank, and they haven't been able to get approval.

CHAIR NESBITT: They have vaults and vaults and vaults of cash. Because at some point, you don't infuse that much cash back into your business. You stop being a cash-only, you know, like. Paying your employees with cash, right. At some point you become profitable enough that --

All right, so if you can look into that for us.

MS. O'MEARA: We'll start to look at that, surely.

COUNCILMEMBER TODD: Do we have the authority to say how much we consume at this club?

CHAIR NESBITT: So that's another interesting challenge that is before us on the other side of the medical marijuana program.

1 We're currently, everything in the District is at two ounces. So our medical marijuana patients 2 3 get no more than two ounces a month. 4 Legal possession is currently at two 5 But we are being pressed to increased ounces. monthly possession up to four ounces. And so 6 7 that is --8 MS. ZANIEL: Is there medical data to 9 support that? 10 CHAIR NESBITT: That is currently before our scientific committee. They are 11 12 convening next week for the second meeting. 13 MR. GIL: I guess to the 14 Councilmember's point, you can bring two ounces 15 with you into the club. Everybody could bring 16 two ounces. 17 CHAIR NESBITT: Right, everybody can 18 bring two ounces. 19 MR. GIL: How much you actually 20 consume is up to you. 21 MS. O'MEARA: And how do you measure 22 the two ounces when it's in another format?

not a shoebox.

MR. GIL: That's right.

CHAIR NESBITT: Edible ingestion is much higher than, the intoxication from people who use edibles tends to be much higher because people underestimate how much they're consuming when they ingest via edibles.

The other problem that we have is that, in the private club space, if people bring -- right now, there's only two forms of edibles that are regulated in the District, and that's juices and butter. Soon to possibly be a third thing that also you wouldn't eat all by itself.

And so in the private club space, what we have the possibility to happen is that these members will make goods in their personal homes and residences, and then bring them for sharing in these private clubs. Which makes it difficult for us to ascertain what's the THC amount, how much weed is in it, and all this other stuff.

And so --

MS. O'MEARA: Or even the consumer, if

they're consuming --

CHAIR NESBITT: Exactly. And then the consumer who's eating it. And so it becomes extremely difficult. And because it's not prepared in a commercial kitchen or anything anywhere, we have no ability to do anything to a commercial entity.

It's not prepared in the club itself, so they're not in violation of anything. These are just people bringing from home and sharing it with their group members.

And so people will be ingesting these things. And so we're not left to assume that every consumption that happens in a private club will be smoking. Some will likely be these edible products that are brought and shared. Which is why we have both been very clear about not also allowing alcohol consumption in the same space. It becomes then definitely a public health and safety issue.

MR. GIL: The other issue is at a bar, the bartender can cut you off.

CHAIR NESBITT: Cut you off, right.

MR. GIL: At a private club, there isn't, especially at a marijuana private club, because you can't tell how affected the person is to the point they become over-intoxicated, until I guess it's too late.

COUNCILMEMBER TODD: So would there be any instance where the club is providing the marijuana?

CHAIR NESBITT: Well, there should not be at this point. If we had, when we were talking about the tax and regulation schema, and if that comes into play, would we have legal sales in the District and people are not bringing from home, or people are bringing from home and selling.

And we actually had attendants who were in charge of sales. You could place responsibility on those attendants to not sell to people who are obviously intoxicated, in the same way that we place responsibility on bartenders to not continue to sell to people who are obviously

intoxicated.

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But absent those mechanisms, one of the things we can continue to talk about here, now that you've raised this wonderful point, is whether or not there should be attendants with responsibility in these establishments, in the same way that we hold people responsible in bars, even though they're not selling.

But should they have some level of responsibility to end ongoing consumption in these establishments, or --

MS. O'MEARA: And how do you have like a last call?

CHAIR NESBITT: Right.

MS. O'MEARA: And then, you know, prevent people from leaving? What's the responsibility if someone is intoxicated in terms of --

MR. MOOSALLY: You're raising, we're like crossing so many issues here. So many issues. I mean --

22 CHAIR NESBITT: For as much as people

talk about safety profiles with marijuana, it is an intoxicating substance. Right? And so we don't want people impaired and behind the wheel at two o'clock in the morning, or even two o'clock in the afternoon.

MR. MOOSALLY: Real quick, so we do, to answer your question, Councilmember, for a wine example, right, you can BYOB, you can bring your own wine. You bring your wine into a restaurant, you know, the restaurant has to serve it for you.

I'm not saying we're doing that here,

I'm just saying we don't just let you go into a

restaurant and pour the wine yourself, right?

COUNCILMEMBER TODD: Right.

MR. MOOSALLY: So the server actually pours the wine for you when you bring, you know, opens it up, what have you. Does that.

The other issue we're talking about, though, is what happens at the end of the night or the end of the day or whenever you leaving, right. Are you going to be able to take your

1	marijuana with you? Is it going to be resealed?
2	For alcohol, I'm not saying we should
3	do that here, the club can give you lockers to
4	store your alcohol so that, you know, you leave
5	it at club, right. When you come back to the
6	club on another visit, you get it. You don't
7	leave with it.
8	So, and then when we, you have like an
9	open bottle of wine, we actually put what we call
10	a doggie bag on it, right, where it gets resealed
11	up. So that way you're not drinking it in
12	public. Because the seal can only be opened
13	once.
14	MS. O'MEARA: But there's no
15	requirement that your marijuana, your personal
16	marijuana
17	MR. MOOSALLY: Understood.
18	MS. O'MEARA: Be sealed when you're
19	carrying it through the District.
20	MR. MOOSALLY: Totally understand
21	that. I'm just giving you the alcohol
22	(Laughter.)

1	(Simultaneous speaking.)
2	MR. MOOSALLY: You just created an
3	industry for someone, where they will make a
4	container for like, I'm serious, the doggie bag,
5	it's an actual business, right. It's an actual
6	business, there's a company that does it, right.
7	That's the next company.
8	COUNCILMEMBER TODD: Brianne, what is
9	that new program, Made in DC?
10	COUNCILMEMBER NADEAU: Yes, there you
11	go. Put the logo right on the seal. The seal is
12	broken.
13	MS. O'MEARA: You can have little
14	rings and wax too.
15	CHAIR NESBITT: Any other things in
16	the sort of private club space?
17	COUNCILMEMBER NADEAU: I do like the
18	locker idea.
19	CHAIR NESBITT: I do too, I do too.
20	I like that.
21	COUNCILMEMBER NADEAU: It does make
22	the establishment, again, a bigger target for

theft.

CHAIR NESBITT: But it also, they'll have a security plan.

MS. O'MEARA: One of the things that
I've been thinking about is addressing the
concern of individuals who live in a building
where they're not allowed to have marijuana. If
they're supposed to bring it there, how are they
--

COUNCILMEMBER NADEAU: They could instead bring it to the club and then, yeah, leave it there. That's a good point.

CHAIR NESBITT: And of the other things, you know, people have talked about, we require so much security and security cameras and things of that nature around dispensaries and cultivation centers. The neighborhoods that they are in have so much more coverage with cameras and things like that now.

So if you're thinking in terms of the context of these private clubs, if we require some of those same things, you're going to

1	increase the amount of the footage that you have.				
2	COUNCILMEMBER NADEAU: Right, in the				
3	data we looked at, there were no crime incidents				
4	at any of the dispensaries, except for a stolen				
5	cell phone.				
6	CHAIR NESBITT: Correct, phone.				
7	COUNCILMEMBER NADEAU: So that's				
8	pretty good.				
9	MS. O'MEARA: And one of the things we				
10	need to make sure is so, currently bouncers at				
11	alcohol establishments are not regulated				
12	security. I think the				
13	CHAIR NESBITT: We need to have				
14	regulated security?				
15	MS. O'MEARA: Yeah.				
16	CHAIR NESBITT: Okay.				
17	MS. O'MEARA: So either security				
18	officers or special police officers.				
19	MR. GIL: Could try our off-duty MPD				
20	officers.				
21	MS. O'MEARA: I think we said no for				
22	the medical marijuana establishments. I'll check				

1	on that, but I think we said no to that.
2	PARTICIPANT: Conflict of interest.
3	MS. O'MEARA: Yeah, I mean, if you
4	can't hire them at an ABC establishment, you
5	can't have them at a marijuana establishment.
6	Just go ahead and say that.
7	MR. MOOSALLY: We have off-duty
8	talking about on-duty or off-duty?
9	MS. O'MEARA: At the restaurants.
10	MR. MOOSALLY: Right, you can we
11	have the RDO program.
12	MS. O'MEARA: Yeah, yes, but that's
13	different. Because they're on public space,
14	they're not on private space.
15	MR. MOOSALLY: Correct, correct.
16	MS. O'MEARA: Yeah, yeah.
17	MR. MOOSALLY: Yeah, they're outside.
18	They're not inside, they're outside, correct.
19	MS. O'MEARA: Right, right.
20	MR. GIL: But there's no reimbursable
21	details, though, for medical marijuana.
22	MS. O'MEARA: No, not currently.

1 MS. ZANIEL: And apparently not a need 2 for it. But again, the difference is private 3 space versus public space. 4 MR. GIL: I got you. 5 CHAIR NESBITT: All right, so the next Identify agencies with a role in 6 bullet. licensure enforcement of these entities. 7 So we have the four agencies who are 8 9 on this task force. Which other agencies can we 10 think of with the licensure and enforcement? The 11 last time we had a big conversation about zoning 12 of space, so Office of Planning have a role in 13 this at all? Or do we think it would all fall 14 under BZA --15 MR. GIL: It's DCRA. DCRA. 16 CHAIR NESBITT: 17 MR. GIL: Because for the medical 18 marijuana, you had to bring in a zoning 19 determination letter from the DCRA zoning 20 administrator, saying that the location of the facility for either the cultivation center or the 21

dispensary met the zoning requirements.

For cultivation centers, you had to be in either a M or CM zones, your industrial zones. And for the dispensaries, it was any commercial zone. So there's no Office of Planning for BZA or anybody else who's solely within the DCRA zoning determinations.

CHAIR NESBITT: So let's say we get into a space where we say we're going to have -- this number's completely arbitrary. Let's say we're going to have four on each floor, right. Completely arbitrary, this is not a high number, this is not a low number. This is not a high number or a low number, I'm just saying four.

And I completely made this up,

completely made this number up. If we said that,

right, and we found that, like, and we found that

Ward 4, for example, wasn't appropriately zoned

for four of them, that would not be clustered

together all down Georgia Avenue, right?

(Simultaneous speaking.)

CHAIR NESBITT: So would Office of Planning then have to be involved, or would it

still be completely controlled by DCRA offering variances, or like how would that work? I'm just trying to think through.

MR. GIL: Because like what you had in Ward 5, with the cultivation centers, was they had to go into the C or the CM zones. There's only limited amount of that. And so if you're trying to go into residential, you can't. If you try and go into just commercial, you can't.

So you're limited to just those areas.

Once those areas are, your hypothetical four,

you're done. So you can't go anymore into that

ward, because there's no more space to go into.

You could have another ward, for example, Ward 3 I don't think has any industrial zoned land. So you can't put a cultivation center in there, period, because there's no land for it to go into.

There's no way for you to go to the Board of Zoning Adjustment or anybody else to petition to go in there, because they'll look at your application and say you have to re-zone that

land.

Which means you're going to the Zoning Commission. So.

MR. MOOSALLY: But, yeah, to make a key point that I think was the important distinction which you absolutely had, we're not talking about manufacturing here. If you were talking manufacturing marijuana, you'd have the same issue all over again.

But because you're talking consumption and not manufacturing, all wards except for maybe Ward 4 have commercial streets, right. It's totally different than having manufacturing areas. Because it's stated we have limited amount of CM, M zones, but here you could put, you go to C-1, C-2, C-3, C-4.

So in Ward 3, where you couldn't put a manufacturing, there's Wisconsin Avenue,

Connecticut Avenue, you can go on and on and on.

So, I'm not advocating putting them anywhere in specific --

CHAIR NESBITT: It's your hypothetical

1	as well.
2	MR. MOOSALLY: Right, but
3	hypothetical, you have tons of commercial spaces.
4	MS. O'MEARA: Essentially anywhere
5	where we could have an ABRA-licensed
6	establishment.
7	MR. MOOSALLY: Right. For example, we
8	can only issue a license in a commercial zone.
9	We have almost 2000 licenses, so they're spread
10	out in all eight wards.
11	CHAIR NESBITT: So us four, nobody
12	else?
13	PARTICIPANT: I don't think so.
14	MS. O'MEARA: No, one thing I'm
15	wondering about is OTR and whether they have any
16	role.
17	MR. GIL: Yeah, in an all-cash
18	business.
19	CHAIR NESBITT: Definitely, they would
20	want to be involved to make sure they capture all
21	of their
22	MR. GIL: Fire, I think, would be

involved in the review of the building plans, for 1 2 sprinklers and egress and all that stuff. 3 MR. MOOSALLY: That's what I was 4 thinking, egress. 5 MR. GIL: For DCRA. Also, if there's storage 6 MS. O'MEARA: 7 lockers there, would they be involved, beyond 8 just capacity issues? 9 MR. GIL: I think that would still be 10 through the building permit process, right. 11 MS. O'MEARA: Okay. Do they have any 12 special role with the medical marijuana 13 dispensaries? I'm just trying to figure out whether there's anything in terms of having 14 15 potentially combustible materials. 16 CHAIR NESBITT: I think they're 17 involved with the design and the safety, the life 18 safety issue piece of it. 19 I think we've covered the authority 20 over private clubs and the regulatory mandate of 21 DCRA and ABRA. 22 MR. GIL: Okay only other possible one

would be DDOT, if we're talking about allowing 1 2 sidewalk café type use at these private clubs. 3 And the whole covered space --4 MS. O'MEARA: We're not. 5 COUNCILMEMBER NADEAU: That was public consumption. I just think we're following 6 7 problems by even going there. MR. GIL: So it's just those --8 9 COUNCILMEMBER NADEAU: Good question 10 but, yeah. 11 CHAIR NESBITT: Okay. All right, so 12 for our next meeting, so we'll talk about tax and 13 regulation, permitted activities within that we 14 already didn't cover today. Any of today's 15 agenda items that we didn't cover comprehensively 16 you guys want to revisit? 17 MS. O'MEARA: No. 18 CHAIR NESBITT: Any -- yes, Kelly? 19 Just to what to extent MS. O'MEARA: 20 does it fall within our general charge to deal with issues like detailed operational 21 22 regulations, the way they have for ABRA, you

know? Noise, hours of operation, things like that. Is that within our purview, or is that sort of a next step?

CHAIR NESBITT: Yeah, so I think in the goals of our initial report, we want to just put forth a general sort of criteria, feasibility, what it would look like. So if they existed, what sort of general context and construct would they exist?

so, if they would be permitted, this is sort of we would say that they need to be permitted, that the membership would be defined in this way, ownership would follow along in the same way with the medical marijuana program, etc.

So once we talk about, in the report we would talk about how the operational activities, we would have to dive deeper into them. But I don't think the onus is upon us to pull together the detailed sort of regulatory framework we have for the medical marijuana program or ABRA or any of the things like that.

I think for where we've had the

discussions about, you know, special events and those types of things, saying we acknowledge that we would need to create opportunities for special events to exist and want to work through those types of issues. But having to iron them out, I don't think that we would need to have those things completely resolved.

MR. GIL: The only other thing for the agenda for next time would be the DCRA review of the non-profit corporation requirements, and any tie-in to the 501(c)(3)s.

CHAIR NESBITT: Thank you. I have that written at the top but not --

MR. MOOSALLY: So the one thing, I mean, I think we talked a little bit, just want to get clarification on is, what other items they can sell, include in their membership, what have you. And mainly for me would be food and non-alcoholic beverages. I don't have any problem if that's included in their membership fee. But, I mean, I think we should encourage food, water, other non-alcoholic beverages to be available for

1 consumption. 2 MR. GIL: And for food, whether it 3 would be prepared on site or prepackaged food. 4 MR. MOOSALLY: Right. 5 MS. O'MEARA: But are you talking about adulterated food, or regular food? Because 6 7 the issue of whether it's prepared on site then 8 becomes sort of a, wouldn't that be just a 9 general DOH licensing if it's not adulterated? MR. MOOSALLY: Yeah, I was talking 10 about food that was not adulterated. 11 12 CHAIR NESBITT: Right. No adulterated 13 food. 14 MS. ZANIEL: For now. 15 MR. GIL: For now, right. 16 CHAIR NESBITT: So if we resolve 17 number one, it will be adulterated food. All 18 right. All right, okay. Any other thoughts for 19 consideration? All right, thank you all so much 20 for your time today. 21 (Whereupon, the above-entitled matter went off the record at 11:28 a.m.) 22

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## <u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: Meeting

Before: D.C. Marijuana Private Club Task Force

Date: 06-24-16

Place: Washington, DC

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

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